# University Funding Formula Development Update

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#### History & Review

- There has never been a full-fledged, systematic (base) funding formula for state universities in Illinois
- > Illinois believed to be the only state without a base formula
- > A base funding formula is not required but also not prohibited
- There was some annual realignment through FY 04 based on the average subsidy per student
- > This was very simple compared to thinking today
- There has been no systematic realignment of base funding since FY 04



### **Performance Funding**

- IBHE has been mandated to recommend some funds be allocated based on performance since FY 13
- > Reallocations took place only in the early years & only 0.5%/yr.
- › Formula closely linked to the law
- For FY 19, 0.5% was set-aside but biggest loser would have lost only 0.15%, biggest winner just 0.3%
- > IBHE determined the formula should be reviewed after 5 years
- A Working Group of university representatives & others has been created

### **Base Funding Formula**

- Following passage of the new K-12 formula the General Assembly noted there also are community college formulas but there is not a university formula
- > The General Assembly is clearly interested in a base formula
- Years of change without adjustments have created distortions
- Several elements of the performance formula, such as enrollment, can logically fit into a base funding formula
- IBHE Funding Formula Working Group asked to also consider base funding formula

## IBHE University Funding Formula Working Group

- > First 2 meetings: August 13 & August 23
- > Reviewed current formula & options for different elements
- > Options include possible base funding elements
- > Review of other state performance formulas
- Research: Performance funding does not result in meaningful positive changes in performance
- Formula should be transparent but current formula is complicated & opaque
- > Understand the need to focus on a base funding formula
- Working Group concerned about being required to implement a base formula too quickly (time & proportion of funding)

### Legislative Higher Education Working Group

- > Presentation on university funding: August 30
- > Questions from the IBHE Working Group discussed:
  - Should formula be performance or mainly a base formula?
    - > Interest was clearly more for a base formula but also with perf. elements
  - What is the timeframe?
    - > IBHE recommended timeframe (which follows) seems to be acceptable
  - What proportion of funds should be included?
    - > Phase-in is anticipated, no specific time for phase-in at this time
  - Should formula assume new funds or also base funding?
    - Slow phase-in but eventually much of the base
    - Some discussion of how to guarantee support levels
  - What priorities, missions, outcomes should be considered?
    - Public Agenda, performance law, keeping students in Illinois represent a good place to start

### Legislative Higher Education Working Group

- > Clear desire from the group for a base funding formula
  - Liked the idea of a base formula with performance elements (Base Plus)
- > Based on input from IBHE Working group we recommended:
  - Look at changes to the performance formula for FY 19 with an eye towards a move to base funding & improved transparency
  - Recommend changes to the performance funding law to require a base funding formula with performance elements in time to be passed before the end of the 2019 legislative session
  - A new formula would be approved in time to be incorporated into the FY 2021 IBHE university funding recommendations
- They did not formally accept this outline before we left but seemed inclined to see it as a good framework

### **Next Steps**

- Unless we get feedback to the contrary, assume we will pursue the outline presented to the Legislative HE Working Group
- Look at options for adjustments to the current performance formula with an eye towards a Base Plus (performance) law
  - Including trying to make it more transparent
  - Must be completed in time for December Board recommendations
- Begin look at Base Plus formula law language, to be forwarded to Higher Education Working Group no later than May 1
- Begin discussions of the actual framework for the Base Plus funding formula & timeframe